

MUNICIPAL SOLID WASTE ORDINANCE

(SAMPLE ORDINANCE FOR CONTRACTED AND MUNICIPAL COLLECTION)

OF

_____**COUNTY, PENNSYLVANIA**

ORDINANCE NO. _____

AN ORDINANCE OF THE _____ (insert municipality name here) _____, _____ COUNTY, PENNSYLVANIA, PROHIBITING THE ACCUMULATION, BURYING AND BURNING OF GARBAGE AND OTHER REFUSE MATERIALS UPON PRIVATE PROPERTY IN SAID MUNICIPALITY, EXCEPT IN ACCORDANCE WITH THE PROVISIONS OF THIS ORDINANCE; REQUIRING THAT ALL GARBAGE, RUBBISH, AND OTHER REFUSE BE CONVEYED TO A TRANSPORTATION, PROCESSING OR DISPOSAL FACILITY DESIGNATED BY THE MUNICIPAL OFFICIALS; REGULATING THE CARE AND REMOVAL OF GARBAGE, RUBBISH AND OTHER REFUSE MATERIALS AND PROVIDING FOR THE COLLECTION OF GARBAGE, RUBBISH AND OTHER REFUSE MATERIALS ONLY BY PADEP-LICENSED COLLECTORS IN SAID MUNICIPALITY; THE ESTABLISHMENT OF FEES AND CHARGES FOR THE COLLECTION OF GARBAGE, RUBBISH AND REFUSE IN SAID MUNICIPALITY; AND PROVIDING PENALTIES FOR THE VIOLATION OF THIS ORDINANCE.

WHEREAS, pursuant to the authority vested to the municipality by the Pennsylvania Solid Waste Management Act of 1980 (Act 97), and the Municipal Waste Planning, Recycling and Waste Reduction Act (Act 101 of 1988), the _____ (insert municipality name here) _____ is desirous of enacting an Ordinance regulating the storage, collection, and transportation of rubbish, refuse, and garbage in the municipality,

NOW, THEREFORE, the _____ (insert municipality name here) _____, _____ County, Pennsylvania hereby enacts and ordains as follows:

SECTION I: SHORT TITLE

This Ordinance shall be known and referred to as the "Solid Waste Ordinance".

SECTION II: DEFINITIONS

The following words and phrases as used in this Ordinance shall have the meaning ascribed herein, unless the context clearly indicates a different meaning:

Act 97 -The Pennsylvania Solid Waste Management Act of 1980 (P L 380, No. 97, July 7, 1980)

Act 101 The Pennsylvania Municipal Waste Planning, Recycling and Waste Reduction Act of 1988 (Act No. 101, July 28, 1988)

Agricultural Waste - means poultry and livestock manure, or residual materials in liquid or solid form, generated in the production, and marketing of poultry, livestock, fur-bearing animals and their products, provided such waste is not a hazardous waste. The term includes the residual materials generated in producing, harvesting, and marketing of all agronomic, horticultural, silvicultural and agricultural crops or commodities grown on what are usually recognized and accepted as farms, forests, or other agricultural lands, and shall include brush and stumps.

Bulky Waste - means large items of solid waste including but not limited to appliances, furniture, large auto parts, trees, branches or stumps which may require special handling due to their size, shape or weight.

Commercial Establishment - means any establishment engaged in non-manufacturing or non-processing business, including but not limited to stores, markets, office buildings, restaurants, shopping centers and theaters.

Composting - means the storage of vegetable wastes on the property where they were generated, for the purpose of creating aerobic digestion and returning organic nutrients to the soil.

Construction and Demolition Waste - means all municipal and residual waste building materials, grubbing waste and rubble resulting from construction, remodeling, repair and demolition operations on houses, commercial buildings and other structures and pavements.

Department - shall mean the Pennsylvania Department of Environmental Protection.

Disposal means the incineration, deposition, injection, dumping, spilling, leaking, or placing of solid waste into or on the land or water in a manner that the solid waste or a constituent of the solid waste enters the environment, is emitted into the air or is discharged to the waters of the Commonwealth of Pennsylvania.

Domestic Waste or Household Waste - means solid waste, comprised of garbage and rubbish, which normally originates in the residential private household or apartment house.

Garbage - means any solid waste derived from animal, grain, fruit, or vegetable matter that is capable of being decomposed by microorganisms with sufficient rapidity to cause such nuisances as odors, gases, or vectors.

Hauler or Private Collector - means any person, firm, co-partnership, association or corporation who has been licensed by the PADEP to collect, transport, and dispose of refuse for a fee as herein prescribed.

Hazardous Waste - means any solid waste or combination of solid wastes, as defined in Act 97 or 101 which because of its quantity, concentration or physical, chemical, or infectious characteristics may: (1) cause or significantly contribute to an increase in mortality or an increase in morbidity in either an individual or the total population; or (2) pose a substantial present or potential hazard to human health or the environment when improperly treated, stored, transported, disposed of or otherwise managed.

Industrial Establishment - means any establishments engaged in manufacturing or processing, including but not limited to factories, foundries, mills, processing plants, refineries, mines and slaughterhouses.

Institutional Establishments - means any establishment engaged in service, including but not limited to hospitals, nursing homes, orphanages, schools and universities.

Municipal Waste - means garbage, refuse, industrial lunchroom or office waste and other material including solid, liquid, semisolid or contained gaseous material resulting from operation of residential, municipal, commercial or institutional establishments and from community activities; and any sludge not meeting the definition of residual or hazardous waste under Acts 97 or 101 from a municipal, commercial or institutional water supply treatment plant, wastewater treatment plant, or air pollution control facility. The term does not include any source-separated recyclable materials or material approved by the PADEP for beneficial use. For the purposes of this Ordinance, the term "Municipal Waste" shall not include infectious and chemotherapeutic waste since all haulers of infectious and chemotherapeutic waste are licensed and regulated by the PADEP under special regulations.

Municipality - shall mean the _____ (insert municipality name here) _____, _____ County, Pennsylvania.

Municipal Waste Landfill -- Any facility that is designed, operated and maintained for the disposal of municipal waste and permitted by the PADEP for such purposes.

Person - means any individual, partnership, corporation, association, institution, cooperative enterprise, municipal authority, Federal Government or agency, state institution and agency, or any other legal entity which is recognized by law as the subject of rights and duties. In any provisions of this ordinance prescribing a fine, imprisonment or penalty, or any combination of the foregoing, the term person shall include the officers and directors of any corporation or other legal entity having officers and directors.

Processing - means any technology used for the purpose of reducing the volume or bulk of municipal or residual waste, or any technology used to convert part or all of such waste materials for off-site reuse. Processing facilities include, but are not limited to, transfer facilities, composting facilities, sludge treatment facilities and resource recovery facilities.

Recycling -- means the collection, separation, recovery and sale or reuse of metals, glass, paper, leaf waste, plastics and other materials which would otherwise be disposed or processed as municipal waste, or the mechanical separation and treatment of municipal waste (other than

combustion) and creation and recovery of reusable materials other than a fuel for the operation of energy.

Refuse - means all solid waste materials which are discarded as useless.

Residual Waste - means any garbage, refuse, other discarded material or other waste including solid, liquid, semisolid, or contained gaseous materials resulting from industrial, mining and agricultural operations and any sludge from an industrial, mining or agricultural water supply treatment facility, wastewater treatment facility or air pollution control facility, provided that it is not hazardous. The term residual waste shall not include coal refuse as defined in the "Coal Refuse Disposal Control Act". Residual waste shall not include treatment sludges from coal mine drainage treatment plants, disposal of which is being carried on pursuant to and in compliance with a valid permit issued pursuant to "The Clean Streams Law".

Rubbish - means all non-putrescible municipal waste except garbage and other decomposable matter. This category includes but is not limited to ashes, bedding, cardboard, cans, crockery, glass, paper, wood and yard cleanings.

Scavenging - means the unauthorized and uncontrolled removal of material stored or placed at a point for subsequent collection or from a solid waste processing or disposal facility.

Sewage Treatment Residues - shall mean any coarse screenings, grit and de-watered or air-dried sludges from sewage treatment plants and pumpings from septic tanks or septage which are a municipal solid waste and require proper disposal under Acts 97 and 101.

Solid Waste - means any waste, including, but not limited to, municipal, residual or hazardous wastes, including solid, liquid, semisolid or contained gaseous material.

Storage - means the containment of any waste on a temporary basis in such a manner as not to constitute disposal of such waste. It shall be presumed that the containment of any waste in excess of one year constitutes disposal. This presumption can be overcome by clear and convincing evidence to the contrary.

Transportation - means the off-site removal of any solid waste at any time after generation.

Transfer Station - means any supplemental transportation facility used as an adjunct to solid waste route collection vehicles.

In this Ordinance, the singular shall include the plural and the masculine shall include the feminine and the neuter.

SECTION III: PROHIBITED ACTIVITIES

1. It shall be unlawful for any person to accumulate or permit to accumulate upon any public or private property within the Municipality, any garbage, rubbish, bulky waste, or any other municipal or residual solid waste except in accordance with the provision of this Ordinance, and any Department rules and regulations adopted pursuant to Act 97 and Act 101.
2. It shall be unlawful for any person to burn any solid waste within the Municipality except in accordance with the provisions of this Ordinance, and any Department rules and regulations adopted pursuant to Act 97 and Act 101.
3. It shall be unlawful for any person to dispose of any solid waste in the Municipality except in accordance with the provisions of this Ordinance and any rules of the _____ (insert municipality name here) _____, County or Department rules and regulations adopted pursuant to Act 97 and Act 101.
4. It shall be unlawful for any person to haul, transport, collect or remove any solid waste from public or private property within the Municipality unless the ultimate disposal of this material complies with the requirements of the 5-County Regional Solid Waste Management Plan, adopted by _____ County.
5. It shall be unlawful for any person to scavenge any materials from any solid waste that is stored or deposited for collection within the Municipality without prior approval by the Municipality.
6. It shall be unlawful for any person to salvage or reclaim any solid wastes within the Municipality except at an approved and permitted resource recovery facility under Act 97 and Act 101, and any Department rules and regulations adopted pursuant to these acts.
7. It shall be unlawful for any person to throw, place or deposit, or cause or permit to be thrown, placed or deposited any solid waste in or upon any street, alley, sidewalk, body of water, public or private property within the Municipality except as provided in the Ordinance.
8. It shall be unlawful for any person to place a used lead acid battery in mixed municipal solid waste, discard, or otherwise dispose of a lead acid battery except by delivery to an automotive battery retailer or wholesaler, to a secondary lead smelter permitted by the Environmental Protection Agency, or to a collection or recycling facility authorized under the laws of this Commonwealth.
9. It shall be unlawful for any municipal waste landfill to accept for disposal, and no resource recovery facility may accept for processing, truckloads composed primarily of leaf waste or plant waste. To reduce the unit cost associated with conversion of organics to usable compost, all yard waste and grass clippings collected within the Municipality should be taken to the _____ Composting Facility.

SECTION IV: STANDARDS FOR STORAGE OF SOLID WASTE

1. The storage of all solid waste shall be practiced so as to prevent the attraction, harborage or breeding of insects or rodents, and to eliminate conditions harmful to public health or which create safety hazards, odors, unsightliness or public nuisances.
2. Any person producing municipal waste shall provide a sufficient number of secure containers to store all waste materials generated during periods between regularly scheduled collections and shall place and store all waste materials therein.
3. Any person storing municipal waste for collection shall comply with the following preparation standards:
 - a) All municipal waste shall be drained of free liquids before being placed in storage containers.
 - b) All garbage or other putrescible waste shall be securely wrapped in paper, plastic or similar material or placed in properly tied plastic bags.
 - c) All cans, bottles or other food containers should be rinsed free of food particles and drained before being placed in storage containers.
 - d) Garden clippings and tree trimmings shall be placed in approved containers or shall be cut and tied securely into bundles. Bundles shall be not more than four (4) feet in length, not more than two (2) feet in diameter and not more than forty (40) pounds in weight. Such materials may also be composted by the municipality and/or by the property owner.
 - e) Newspapers and magazines shall be placed in approved containers or shall be tied securely into bundles of not more than forty (40) pounds in weight.
 - f) When specified by the Municipality or its designated representative, special preparation and storage procedures may be required to facilitate the collection and resource recovery (recycling) of certain waste materials.
4. All municipal waste shall be stored in containers approved by the Municipality or its designated representative. Individual containers and bulk containers utilized for storage of municipal waste shall comply with the following standards:
 - a) Reusable containers shall be constructed of durable, watertight, rust and corrosion resistant material, such as plastic, metal or fiberglass, in such a manner as to be leak-proof, weather-proof, insect-proof, and rodent-proof.
 - b) Reusable containers for individual residences shall have a tight-fitting cover and suitable lifting handles to facilitate collection.
 - c) Reusable containers for individual residences shall have a capacity of not less than ten (10) gallons nor more than forty (40) gallons, and a loaded weight of not more than forty (40) pounds.
 - d) Disposable plastic bags or sacks are acceptable containers provided the bags are designated for waste disposal. Plastic bags shall have sufficient wall strength to maintain physical integrity when lifted by the top, shall be securely tied at the top for collection, and shall have a capacity of not more than thirty (30) gallons and a loaded weight of not more than thirty-five (35) pounds.

- e) All containers, either reusable or disposable, shall also comply with the minimum standards established by the National Sanitation Foundation.
5. Any person storing municipal waste for collection shall comply with the following storage standards:
- a) Containers shall be kept tightly sealed or covered at all times. Solid waste shall not protrude or extend above the top of the container.
 - b) Reusable containers shall be kept in a sanitary condition at all times. The interior of the containers shall be thoroughly cleaned, rinsed, drained and disinfected, as often as necessary, to prevent the accumulation of liquid residues or solids on the bottom or sides of the containers.
 - c) Containers shall be used and maintained so as to prevent public nuisances.
 - d) Containers that do not conform to the standards of this Ordinance or which have sharp edges, ragged edges or any other defect that may hamper or injure collection personnel shall be promptly replaced by the owner.
 - e) Containers shall be placed by the owner or customer at a collection point specified by the Municipality or its designated representative.
 - f) With the exception of pick-up days when the containers are placed out for collection, the containers shall be properly stored on the owner's or customer's premises at all times.
 - g) Bulk waste items such as furniture, automobile parts, machinery, appliances, and tires shall be stored in a manner that will prevent the accumulation or collection of water, the harborage of rodents, safety hazards and fire hazards.
6. The storage of all municipal waste from multi-family residential units, commercial establishments, institutions and industrial lunchroom or office waste sources is subject to the regulations and standards set forth in this Ordinance. The type, size and placement requirements for bulk containers shall be determined by the waste generator and the waste hauler, and are subject to approval by the Municipality.

SECTION V: STANDARDS AND REGULATIONS FOR COLLECTION AND TRANSPORTATION

- 1. The Municipality shall provide for municipal collection, or shall designate the contractor or contractors for the collection of all garbage, rubbish, and bulky wastes from individual residences and multi-family residential sources.
- 2. All household and homeowners shall utilize the residential collection service designated by the Municipality.
- 3. All commercial, institutional and industrial establishments shall dispose of all Municipal waste through the Municipal arrangements based on a standard charge for anticipated volume and availability of service. Note: Municipal provision of this service is at the option of the Municipality.

4. All residential garbage and rubbish shall be collected at least once a week. Bulky wastes shall be collected following prior arrangement with the Municipality's collector and payment of any required special fees.
5. All commercial, institutional, public and industrial lunchroom and office waste containing garbage shall be collected at least once a week. Rubbish collection from these sources shall be made as often as necessary to control health hazards, odors, flies and unsightly conditions. The Municipality reserves the right to require more frequent collection when deemed necessary.
6. Residential collection schedules shall be published regularly by the Municipality or its contracted hauler.
7. All solid waste collection activity shall be conducted from ___ through ___ between the hours of _____ and _____, unless prior approval of any exception has been granted by the Municipality. No collection, hauling or transporting of solid waste shall be permitted on ___ or ___.
8. Private collectors shall comply with the following standards and regulations:
 - a) All municipal waste collected within the Municipality shall be conveyed by the hauler to a contractually agreed upon processing facility permitted by the PADEP, and designated in the approved **5-County Regional Solid Waste Management Plan**, adopted by _____ County.
 - b) Any trucks or other vehicles used for the collection and transportation of municipal waste must comply with the requirements of Acts 97 and 101, and any Department regulations adopted pursuant of Act 97 and Act 101.
 - c) All collection vehicles conveying domestic waste and garbage shall be watertight and suitably enclosed to prevent leakage, roadside littering, attraction of vectors, the creation of odors and other nuisances.
 - d) Collection vehicles for rubbish and other non-putrescible solid waste shall be capable of being enclosed or covered to prevent roadside littering and other nuisances.
 - e) All solid waste shall be collected and transported so as to prevent public health hazards, safety hazards and nuisances.
 - f) All solid waste collection vehicles shall be operated and maintained in a clean and sanitary condition.
9. Bidding Procedure – Separate Bidding of Landfill and Collection/Hauling Services

The Municipality shall prepare separate bidding of landfill disposal and MSW collection/hauling services. This will increase the number of bidders and allow for a more open, competitive bid process. Only landfills with active PADEP permits which are included in the current **5-County Regional Solid Waste Management Plan** will be eligible to bid for disposal services. The bid for collection/hauling services will be completed following acceptance of the landfill disposal contract, and quotes must be based upon the landfill selected. The collector/hauler must follow all laws, rules and regulations set forth

by the Federal Government, Commonwealth of Pennsylvania, _____ County, or the individual municipality which is contracting hauling services. The collector/hauler must complete all forms, and provide all documentation required by the municipality requesting the bid.

SECTION VI: COLLECTION AND DISPOSAL CHARGES

1. The governing body of the Municipality shall be authorized to make funds available, in accordance with the laws and procedures of the Municipality, for the establishment, maintenance, and operation of the municipal solid waste collection and transportation system; or for the contracting of such service to a private collector.
2. Annual fee schedules shall be adopted by the Municipality based upon the actual costs of collecting municipal waste within the Municipality.

SECTION VII: EXCEPTIONS

1. Nothing in this ordinance shall be deemed to prevent a landowner or occupier from creating and maintaining a compost pile provided it is formed entirely from vegetable wastes, is maintained so as to be digested from aerobic bacteria only, and in a manner which neither causes pollution nor is offensive to neighbors of reasonable sensibilities.
2. Nothing in this ordinance shall be deemed to prevent the disposal of agricultural waste upon an active farm, by burning, burial, or composting provided that such disposal is conducted in a manner not to cause pollution of the air or water, so as not to interfere with neighbor's use of their land, and such that it abides by the Municipal Air Pollution Ordinance, if appropriate.

SECTION VIII: ADMINISTRATIVE APPEALS

1. All appeals shall be made in writing to the governing body of the Municipality.
2. Pending a reversal or modification, all decisions of the Municipality shall remain effective and enforceable.
3. Any person who is aggrieved by a new standard, regulation, determination or assessment issued by the Municipality may appeal within ten (10) days after the Municipality gives notice of its intention to issue the new standard or regulation.
4. The notice of appeal shall be served in writing and sent by certified mail with return receipt requested, within twenty (20) days after receipt of the notice of appeal, the Municipality shall hold a public hearing. Notice of the hearing shall be sent to both parties in time to adequately prepare for the hearing. Notice shall be sent to the parties by certified mail with

return receipt requested at the last known address in addition to publication in the local newspaper.

SECTION IX: INJUNCTION POWERS

The Municipality may petition the Court of Common Pleas.

SECTION X: PENALTIES

Any person who violates any provision of this Ordinance shall, upon conviction, be guilty of a misdemeanor which is punishable by a fine of not less than \$_____, nor more than \$_____, or in default of payment of such fine, then by imprisonment for a period of not more than ____ days, or both. Each day of violation shall be considered a separate and distinct offense.

SECTION XI: SEPARABILITY

In the event that any section, paragraph, sentence, clause, or phrase of this Ordinance be declared unconstitutional or invalid for any reason, the remainder of such Ordinance shall not be invalidated by such action.

SECTION XII: CONFLICT

Any ordinances or any part of any ordinance which specifically conflict with this Ordinance are hereby repealed insofar as the same affects this Ordinance.

SECTION XIII: EFFECTIVE DATE

The Ordinance shall take effect on:

ENACTED AND ORDAINED into an Ordinance this _____ day of 200_.

MUNICIPALITY

By:

ATTEST:

Secretary